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Behavioral Economics & Child and Family Policy

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What is Behavioral Economics?

A mother, let us call her Madison, intends to breastfeed her child exclusively for the first six months after consideration of the information she has read about the benefits to her and her child. After a few months, however, she adds formula even though breastfeeding has been going well and there have been no other significant changes to her circumstances. Why did Madison deviate from her intentions? Adding formula likely reflected a decision that goes much beyond cost-benefit analysis as conventional economic theory might claim: Madison's social environment, beliefs, and 'in the moment' experiences also likely played a role in her decision.¹

Behavioral economics (BE) combines economics with social psychology and cognitive decision-making to offer a broader framework for understanding factors that affect people's decisions and actions.^{2,3} BE provides a way to examine how decisions can be shaped not only by information and costs but by how choices are designed, as well as the context and circumstances of the moment in which decisions are made (Figure 1). Choice design, or architecture, includes the format, timing, presentation, presumed defaults, and source of delivery. BE offers a way to recognize that the context and circumstances around decision-making are both economic, such as time and money, and psychological and social, depending on availability of cognitive resources like attention and social environments. These factors influence human behavior and can interrupt or facilitate certain desired choices and outcomes.4

Takeaways:

- BE combines economics with social psychology and cognitive decision making.
- Decision making in the realm of family life and parenting is composed of multiple micro-decisions.
- BE offers insights on why some families do not engage in evidenceproven programs by recognizing caregivers as active decision-makers with complex contexts.
- With slight design adjustments during micro-decision junctures, child and family policy programs might be able to boost family participation and engagement.

A BE View of Decision-Making

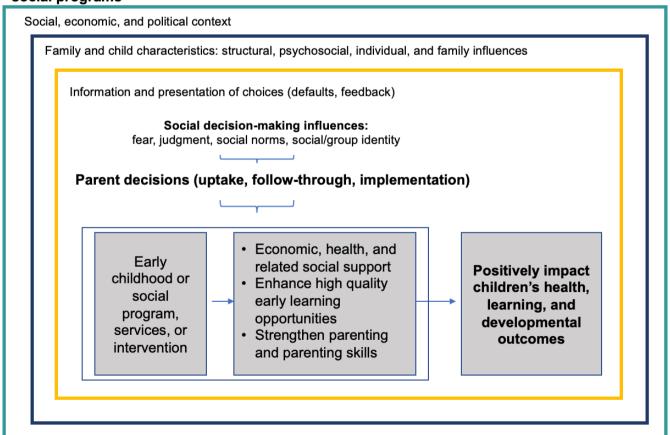
Decisions in the realm of family life and parenting are not a series of one-time, large decisions but rather a sequence of multiple micro-decisions.⁴ By breaking down the decision-making process, BE helps to identify junctures or crucial points in which micro-decisions are made and can create paths that inform larger decisions.

Several micro-decisions contribute to caregiver engagement with child and family programs:

- 1. Sparking initial interest
- 2. Signing up
- 3. Attending
- 4. Applying the information learned on a daily basis

Before each step is a decision juncture to follow the desired decision-making path: developing interest, interest into intention, intention into follow-through, and follow-through into external practice. Small choices, or micro-decisions, such as picking up pamphlet, can facilitate or interrupt these decisions. Micro-decisions do not occur in a vacuum, but in the daily contexts of a caregivers' life.

Figure 1. General theory of change applying BE insights to early childhood interventions and social programs





Factors that Influence Decision Making

Economics is a constructive discipline, but also idealizes people who make economic decisions as calculating and rational. However, psychology offers the important view that decision-making can be messy and that the human brain and people's available cognitive or mental resources factor in. Human beings do not conduct a complete cost and benefit analysis for each decision, nor even have stable preferences over time; we have mental resources that can be easily taxed (i.e., experiencing cognitive load), are subject to be influenced by contexts and are persuaded by psychological biases. These include:

- Humans have limited attention and processing ability. If a person is overwhelmed with decisions, concerns, and/or emotions, they may make a decision that does not match their intentions.
- Humans often prioritize the present over long-term benefits. As such, a person may make decisions that may be rational in the short term but are not in their best interest in the long run.^{2,4}
- Humans are subject to social pressure and social norms, whether explicit or implicit, spoken or unspoken. For example, individuals may listen to a trusted authority figure in their life more than an expert or someone impacted by a particular situation.
- Humans look for information that already agrees with what they believe and dismiss information that contradicts or challenges their beliefs, leading to misinformed decisions. This is called confirmation bias.
- Humans can experience identity threats such as racism and classism which can lead to psychological responses such as stress, anxiety, and avoidance behaviors. These can lead to decreased self-image and negatively affect the decision-making process.⁴

These decision-making factors can contribute to choices that might not be intended or desired, or to choices that other social agents (e.g., the government, a director, a supervisor) had not anticipated. Behavioral economics offers a way to understand these various factors that affect the decision-making process and ways to ease it through, for example, alleviating cognitive demands and the disruption of some of these social-psychological factors.

Applications of Behavioral Economics in Child and Family Policy

Child and family policy share the goal of positively supporting children's development. The well-being of children depends upon the environment and circumstances of caregivers, yet few policies center their design on the actual (vs. incentivized or intended) decision-making of caregivers in the context and circumstances of their daily lives. Behavioral economics can help guide how public investments can support caregivers' intentions.

In the realm of child and family policy, program leaders and policymakers alike worry about participation in programs - especially when programs aim to have large or universal population reach or scale. Policymakers at the national, state, and local levels invest in programs and services designed to improve family well-being and support children's healthy development (e.g., early learning, nutrition, parenting, and afterschool programs). The level of participation varies widely across these programs from near universal (e.g., K-12 schooling) to much lower (e.g., parent education programs and nutrition services). BE offers insights on why some families do not fully engage in programs designed to improve well-being and support healthy development by recognizing parents as active decision-makers with complex contexts. Through understanding these contexts and human biases, a BE framework can reorganize the decision-making process in programs to better support follow through of the intentions of caregivers.

With slight tweaks, or "light touches," and design enhancements at carefully chosen micro-decision junctures, child and family policy programs might be able to boost family participation and engagement in low-cost ways and at population scale. For example:

1. Changing the Choices

- Including fewer choices. Despite common thought, more choices at a time can overwhelm a
 decision-maker and lead to indecision. Instead, include fewer decisions at a time. If needed,
 space out the number of decisions.³
- Change opt-in to opt-out. Instead of requiring decision-makers to act to join the program, set the default to enrollment in the program, requiring individuals to opt-out if they do not wish to participate.^{3,6}
- Change phrasing of options. If an opt-out choice is inappropriate or not feasible for a decision, present decisions in terms of active gains and losses so that parents can quickly understand the decision. For example: in documents to sign up for a class, instead of "Yes" and "No" options, use "Yes, I will attend this class and I understand that I will receive quality instruction" and "No, I will not attend and I do not wish to receive quality instruction." ⁵

2. Social Belonging

- Group-based work. With the inclusion of caregivers and families in planned activities and/or sessions, programs can build positive peer influences and community among all participating families, creating a sense of social belonging.
- Setting new norms. Establishing norms is difficult but by introducing programs at new
 contexts or situations, programs can build social norms for those contexts. For example,
 introducing educational programs to caregivers soon after children start school creates the
 norm of educational programs for their children.
- Social network. Through caregiver testimonials, video endorsements, and letters from authority figures, programs can build the social support in the community.⁴

3. And More!

- Self-affirmations. To combat identity threat, programs can use pride-based self-affirmations to increase caregivers' self-image and fight against fear of judgment. Examples include supportive postcards or texts that remind caregivers of their successes.
- Reminders. In the hectic days of caregivers, program events, decisions, and "to-do's" can easily and understandably be forgotten. Reminders, though, can take some of the effort off of caregivers and onto the program. Reminders should be close to the date of the event or action, personalized for the caregivers, and short and easy to read (think a tweet!). Text reminders are currently common in program participation studies.
- Small Incentives. To encourage and alleviate some stresses around participation, programs
 can offer small incentives for programs and events such as babysitting, food, or a small gift.

These enhancements or "light-touches" can ease the burden of decisions off of caregivers while still preserving their agency and free-will to participate (or not) in a child and family policy program. Programs, in this way, smooth the path for caregivers and their children to participate in programs and services with affordable design enhancements or "program design boosters." However, behavioral economics and these nudges must be used with care. All decisions must preserve freedom of choic⁵e, not be coercive or manipulative, and be easily reversible.

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